Appendix E  Coding Structure

HEADER INFORMATION

Organization type, number of signatures, and response type are listed on all letters, written at the top of the letter’s first page. Additional fields present when necessary.

FIRST FIELD – Organization Type

*Governmental*
F – Federal or International Agency
E – Federal Elected Officials or Staff
S – State Agency
V – State Elected Officials or Staff
C – County Agency
K – County Elected Officials
D – Town or Municipality/Municipal Associations
H - Town or Municipality Elected Official
T – Tribal

*Organizational*
A – University/Professional Society
B – Business/Business Association
G – Range/Grazing Organization
L – Timber Company or Association
M – Mining/Oil Company or Organization
O – Local Community/Civic Organization/Church
P – Environmental/Preservation Organization or Association
R – Recreational Organization
U – Utility Group or Organization (water, electrical, gas)
Z – Wise Use or Land Rights Organization

*Unaffiliated or Unknown*
I – Unaffiliated Individual(s) or unknown

SECOND FIELD – Number of signatures
THIRD FIELD – Response Type

1. Letter
2. Fax
3. E-Mail
4. Petitions are usually identified as such in the opening text. They have a common body of text with multiple signatories. They may or may not include addresses.
5. Public Meeting Comment Form
6. Public Meeting Transcripts
7. Resolutions are similar to petitions but normally include addresses. Often resolutions have wording similar to: “We the undersigned resolve to” included in the text of the letter. They are often prepared by local government commissions.
8. Action Alert

ADDITIONAL FIELDS

Immediate Attention Required

Any given response could contain a combination of the following fields. Identify all that apply to the response under analysis.

1. Notice of appeal/litigation/threat.
2. Freedom Of Information Act (FOIA) request.
3. Unassigned
4. Requires detail review/well written, (May include enclosure with letter, scientific/technical documents or noteworthy enclosures such as maps, GIS, etc.)
5. All Government or elected officials and representatives. All letters from Tribal Nations, federal, state, and local government agencies.
6. Requests for extension of comment period.
   6A) Extend comment period 15 days  6D) Extend comment period 90 days
   6B) Extend comment period 30 days  6E) Extend comment period 120 days
   6C) Extend comment period 60 days  6F) Extend comment period - other
7. Requests for Information.
   7A) Summary DEIS  7F) CD – FEIS
   7B) Hardcopy DEIS  7G) Add to mailing list
   7C) CD – DEIS  7H) Remove from mailing list
   7D) Summary FEIS  7I) Copy of Fed. Reg. Notice
   7E) Hardcopy FEIS  7J) Multiple or Other
Common Interest Classification

O. **No preference** stated.  
Category O responses are requests for information or are requests to extend the comment period that contain no indication of position or preference.

I. Respondent favors a **more restrictive** combination of alternatives/policy options. This category includes all responses that claim the chosen alternatives do not offer strong enough protection to roadless areas. These responses may include suggestions for protective policies not discussed as alternatives in the Draft EIS.

II. Respondent favors a **less restrictive** combination of alternatives/policy options.  
This category includes most responses that convey a degree of support for the direction of the policy, but do not want it to limit specific uses.

III. Respondent favors the no action combination of alternatives. (1-A-1)

IV. Respondent favors the preferred combination of alternatives. (2-B-3)
ALTERNATIVE FIELDS

These codes are used to identify comments specific to each national forest and grassland.

- 0102 Beaverhead/Deerlodge
- 0103 Bitterroot
- 0104 Idaho Panhandle
- 0105 Clearwater
- 0108 Custer
- 0110 Flathead
- 0111 Gallatin
- 0112 Helena
- 0114 Kootenai
- 0115 Lewis and Clark
- 0116 Lolo
- 0117 Nez Perce

- 0202 Bighorn
- 0203 Black Hills
- 0204 Grand Mesa, Uncompahgre, and Gunnison
- 0205 Thunder Basin National Grasslands
- 0206 Medicine Bow-Routt
- 0207 Nebraska
- 0209 San Juan-Rio Grande
- 0210 Arapaho and Roosevelt
- 0212 Pike and San Isabel
- 0214 Shoshone
- 0215 White River

- 0301 Apache-Sitgreaves
- 0302 Carson
- 0303 Cibola
- 0304 Coconino
- 0305 Coronado
- 0306 Gila
- 0307 Kaibab
- 0308 Lincoln
- 0309 Prescott
- 0310 Santa Fe
- 0312 Tonto

- 0401 Ashley
- 0402 Boise
- 0403 Bridger-Teton
- 0405 Caribou
- 0407 Dixie
- 0408 Fishlake
- 0409 Humboldt / Toiyabe
- 0410 Manti-La Sal
- 0412 Payette
Summary of Public Comment on Roadless Area Conservation

0413 Salmon- Challis
0414 Sawtooth
0415 Targhee
0418 Uinta
0419 Wasatch-Cache

0501 Angeles
0502 Cleveland
0503 Eldorado
0504 Inyo
0505 Klamath
0506 Lassen
0507 Los Padres
0508 Mendocino
0509 Modoc
0510 Six Rivers
0511 Plumas
0512 San Bernadino
0513 Sequoia
0514 Shasta-Trinity
0515 Sierra
0516 Stanislaus
0517 Tahoe

0601 Deschutes
0602 Fremont
0603 Gifford Pinchot
0604 Malheur
0605 Mt. Baker-Snoqualmie
0606 Mt. Hood
0607 Ochoco
0608 Okanogan
0609 Olympic
0610 Rogue River
0611 Siskiyou
0612 Siuslaw
0614 Umatilla
0615 Umpqua
0616 Wallowa-Whitman
0617 Wenatchee
0618 Willamette
0620 Winema
0621 Colville
0801 National Forests in Alabama
0802 Daniel Boone
0803 Chattahoochee and Oconee
0804 Cherokee
0805 National Forests in Florida
0806 Kisatchie
0807 National Forests in Mississippi
0808 George Washington and Jefferson National Forest
Appendix E  Coding Structure

0809 Ouachita
0810 Ozark-St. Francis
0811 National Forests in North Carolina
0812 Francis Marion and Sumter National Forests
0813 National Forests in Texas
0816 Caribbean

801A William B. Bankhead
801B Conecuh
801C Talladega
801D Tuskegee
805A Apalachicola
805B Ocala
805C Osceola
807A Bienville
807B Delta
807C Desoto
807D Holly Springs
807E Homochitto
807F Tombigbee

811A Croatan
811B Nantahala
811C Pisgah
811D Uwharrie
813A Caddo-Lyndon B. Johnson National Grasslands
813B Angelina
813C Davey Crockett
813D Sabine
813E Sam Houston

0902 Chequamegon
0903 Chippewa
0904 Huron-Manistee
0905 Mark Twain
0906 Nicolet
0907 Ottawa
0908 Shawnee
0909 Superior
0910 Hiawatha
0912 Hoosier
0914 Wayne
0919 Allegheny
0920 Green Mountain and Finger Lakes
0921 Monongahela
0922 White Mountain

1001 Tongass (only)
1002 Tongass-Stikine Area
1003 Tongass-Chatham Area
1004 Chugach
1005 Tongass-Ketchikan Area
1006 Tongass and Chugach

9999 Multiple Forests or no Forest (default)

Region Code:
1. Region 1
2. Region 2
3. Region 3
4. Region 4
5. Region 5
6. Region 6
7. No Region or Multiple
8. Region 8
9. Region 9
0. Region 10
Appendix E  Coding Structure

Purpose And Need For Action

PURPN
10000  Purpose and Need 1-10
  10100  General comments on why there should be a rule
  10110  There should be a rule, but with more prohibitions
  10200  General comments on why there should not be a rule
  10210  Concern the policy may/will restrict access
  10211  Forest Management Access
  10212  Recreational Access
  10213  Access for elderly, very young, and/or handicapped
  10220  Existing processes, policies are adequate
10300  Background & History of Roadless Areas 1-4

Guiding Policy of National Forests and Grasslands

GUIDP
20000  Purpose of public lands general
  21000  General comments about Multiple Use as the Guiding Policy
  21200  Roadless areas evaluated under Multiple Use context
  21300  Multiple Use and Commodity Values
  21400  Multiple Use and Recreational Values
  21500  Multiple Use and Environmental Values
  21600  Conflicts among various uses
22000  General comments Ecosystem Management as the Guiding Policy
  22100  Ecosystem management and human society
  22200  Ecosystem management and commodity values
  22300  Ecosystem management and recreational uses
23000  General comments about other Guiding Policies
24000  Chief’s Natural Resource Agenda

Technical and Editorial

TECED
30000  Overall Construction & Language in Government Documents
  31000  Language in Draft EIS General
  31100  Language clarity
  31200  Technical/editorial errors
  31300  Consistency of meanings
32000  Definitions
  32100  Definition of Road
  32200  Definition of Trail
33000  Technical and Editorial Concerns by Chapter/Section
  33100  Chapter 1 – Purpose and Need
Consultation, Coordination and Public Involvement

CONCO
40000 Coordination and Cooperation with other government entities
  40100 Federal Agencies
    40110 Bureau of Land Management
    40120 National Park Service
    40130 Fish and Wildlife Management
  40200 State, Local, other agencies
  40300 Tribes

41000 Decision making process and authority
  41100 Role of the President/Executive Branch
  41200 Role of the Forest Service
    41210 Chief
    41220 ID team
    41230 CAET
    41240 Local Forest Services offices and personnel
  41300 Role of Congress
  41400 Role of other Government Agencies
  41500 Role/Influence Of Citizens
    41510 Role/Influence Of Local Citizens
  41600 Role/Influence Of Local Community
  41700 Role/Influence Of Interest Groups
    41710 Environmentalists/Environmental Groups
    41720 Industry/Business Groups
    41730 Multiple Use/Wise Use Groups
42000 Issues of Trust and Integrity, Biases
   42100 Biases in language/wording
43000 Hidden/underlying agendas, unstated objectives, conspiracies

44000 Public Involvement general 4-1
   44010 Education about process
   44020 Volunteerism
44100 Adequacy of Public Meetings
   44110 Locations
   44120 Dates and times
   44130 Notification
   44140 Informational meetings
   44150 Public hearings
   44160 Other
44200 Adequacy/Accessibility of Resources
   (for accuracy comments, see TECED 33000 & 34000)
   44210 Web-based resources
   44220 Mail, E-mail, fax
   44230 Federal Register
   44240 General request for information, copies, maps
   44250 Maps, GIS, Meta-data
44300 Local Involvement in Forest Management Planning 3-208
44400 Public Involvement, Cooperation and Collaboration on DEIS
   44410 Scoping and Analysis of Scoping
   44420 One-year for analysis, construction, and publication of DEIS
   44430 Adequacy of comment period for Draft EIS (Extension requests)
   44440 Adequacy of notification
   44450 Preparers and Contributors 4-4
   44460 Accessibility of copies of Draft EIS
      44461 Request copy of DEIS
      44462 Request copies of FEIS
   44470 Distribution of the Draft Environmental Impact Statement 4-9

Legal Issues and Concerns

LEGAL

50000 General legal issues of Roadless Area Conservation Draft EIS
   51000 Effects of specific laws/acts on multiple resources
52000 Constitution (U.S.)
   52100 5TH Amendment – Private Property Rights
   52200 10TH Amendment – States’ Rights/Federalism
53000 Federal Land Management – Land Use Acts/Laws
   53100 MUSYA (Multiple Use and Sustained Yield Act)
   53200 Organic Act
   53300 FLPMA (Federal Land Planning and Management Act)
Summary of Public Comment on Roadless Area Conservation

53400  1964 Wilderness Act
53500  Revised Statute 2477
53600  1872 Mining law
53700  Federal Roads and Trails Act
53800  NFMA (National Forest Management Act)
53900  Alaska Land Management Acts (ANILCA, TLMP, TTRA, etc.)

54000  Federal Environmental Acts/Laws
54100  NEPA (National Environmental Policy Act)
54200  CAA (Clean Air Act)
54300  CWA (Clean Water Act)
54400  ESA (Endangered Species Act)
54500  Environmental Justice Executive Order (3-201)

55000  Other Federal Acts/Laws
55100  ADA (Americans with Disabilities Act) (use only if ADA cited)
55200  APA (Administrative Procedures Act)
55300  Paperwork Reduction Act
55400  Regulatory Flexibility Act
55500  Unfunded Mandates Reform Act

56000  Treaties/Tribal laws
57000  State Constitutions and Laws (incl. Water rights)
57100  State Wilderness Acts

The Alternatives – Including the Proposed Action

ALTER

60000  Range of Alternatives
61000  Combinations of Alternatives
61100  No Action Combination - 1, A, T1
61200  Preferred Combination - 2, B, T3
61300  Other Combinations
61310  Alternative 4, D Modified

62000  Combined Effects of Alternatives 3-239
63000  Issues that should have been addressed in Draft EIS
       and/or should be addressed in Final EIS
64000  Comparison of alternatives 2-21
64100  Prohibitionary Alternatives (2-3)
64110  Alternative 1
64120  Alternative 2 – Preferred
64130  Alternative 3
64140  Alternative 4
64150  Other Prohibitions in Inventoried Roadless

64200  Procedural Alternatives (2-6)
64210  Alternative A
64220  Alternative B - Preferred
64230  Alternative C
Appendix E  Coding Structure

64240  Alternative D
64250  Other Procedural Processes
   64251  Processes Other Than Rulemaking (2-16)
   64252  Other Time Frames for Applying Prohibitions (2-19)
64300  Exemption Alternatives (2-10)
64310  Tongass Alternative T1
64320  Tongass Alternative T2
64330  Tongass Alternative T3 – Preferred
64340  Alternative T4
64350  Other Exemptions (2-20)
   64351  Do/Do not exempt specific regions, forests, geographic areas
   64352  Do/do not exempt current or proposed timber sales
   64353  Do/do not exempt special use/permit areas
   64354  Do/do not exempt land exchanges or other agreements
   64355  Do/do not exempt scientific/research areas or facilities
64400  Other Alternatives Considered
64410  Alternative Land Use Designations (2-16)
   64411  Request for more wilderness designations
   64412  Request for less or no more wilderness designation
64420  Alternative Geographical Definitions (2-19)
   64421  Adequacy of prior inventories, need for new inventory
   64422  Include all areas with ecological values
   64423  Include areas of smaller size (under 5,000 acres)
   64424  Do/do not include areas that have existing roads

General Effects Analysis

EFFAN (Effects other than environmental, social, economic)
70000  Adequacy/Accuracy of Effects Analysis
   71000  Overview of Inventoried Roadless Areas 3-1
      71100  Effects on Other Areas
         71110  Effects on other FS lands
         71120  Effects on other Public Lands
         71130  Effects on Private Lands
   71200  General Setting, Trends, and Assumptions 3-6
      71210  Demographics 3-6
      71220  Resource Use and Demand 3-9
      71230  Agency Management Policies and Administrative Factors 3-11
   71300  The Forest Service Road System 3-13
72000  Other Effects Analysis
   72100  Cumulative Effects of the Proposed Roadless Rule with Other Forest Service Proposed Rules 3-240
Environmental Effects

ENVIR
80000 Environmental Conditions, Impacts General
  81000 Environmental Conditions and Trends 3-12
  82000 Adequacy of environmental analysis
  83000 Ecological Factors, Overall Ecosystem Health 3-20
    83100 Water and Watershed
      83110 Watershed Health 3-22
      83120 Fire Effects on Watersheds 3-41
      83130 Water Quantity and Timing 3-23
      83140 Water Quality and Drinking Water Sources 3-26
    83200 Soils
      83210 Soil Loss and Sedimentation 3-32, 3-36
      83220 Channel Morphology 3-40
      83230 Karst, limestone, cave formations
    83300 Air Quality 3-4
      83310 Fire, Smoke Effects on Air Quality
      83320 Dust and Particulates
    83400 Biological Diversity 3-47
      83410 Ecosystems/Ecoregions 3-49
      83420 Size & Configuration (Island Biogeography) 3-59
      83421 Fragmentation 3-56
      83422 Elevation Distribution 3-66
    83500 Wildlife Habitat and Species 3-69
      83510 Aquatic and Fisheries Species and Habitat 3-78
      83520 Threatened, Endangered, Proposed and Sensitive
        Species & Habitat 3-92
      83530 Other Species of Special Concern & Habitat
    83600 Terrestrial and Aquatic Vegetation 3-87
      83610 Old growth/late successional
      83620 Noxious and invasive weeds
      83630 Threatened, Endangered, Proposed and Sensitive
      83640 Lichens, Fungi
      83650 Other Species of Special Concern
    84000 Forest Health general 3-97
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(Maintaining forest health does/do not require active management)
84100 Fuel Management, thinning, prescribed burning 3-98
84200 Fire Suppression 3-149
84300 Insects and Disease 3-107
84400 Reference Landscapes 3-110
84500 Best Management Practices
84600 Restore Degraded areas
84610 Decommission/close roads in roadless areas
85000 Effects on Other Nations/Global Environment
85100 Global Warming/Greenhouse effects
85200 Deforestation/desertification

Social and Economic Conditions and Impacts

SOCEC
90000 Human Uses and Social & Economic Impacts 3-112, 3-160
  90010 Adequacy of Analysis
  90100 Land Use Patterns/Urban Sprawl
  90200 Human Values for Wildlands 3-161
    90210 Scenic Quality 3-132, 3-166
    90220 Escape from Urban Environment
    90230 Heritage Resources 3-134
  90240 Wilderness 3-137
  90300 Valid Existing Rights and Ownership 3-139
    90310 Private property and other inholdings
      90311 Land Exchanges
    90320 Valid existing rights
    90330 Special uses
      90331 Ski Area Permits
      90332 Utility Corridors
      90333 Water Holding and Delivery Systems
      90334 Livestock Grazing Permits
  90400 Subsistence Hunting and Fishing 3-173
91000 Recreation – General 3-117
  91100 User Education vs. Regulation
  91200 Designated Use Areas (R.O.S.)
  91300 Recreation Special Uses (outfitter/guides) 3-127
  91400 Recreational Hunting & Fishing
  91500 User Conflicts/Crowding
  91600 Prohibit/Restrict recreational activities
    91610 Motorized
      91611 Street Legal (High-clearance, 4X4)
      91612 Motorized Off-road (OHV, ATV, ORV)
      91613 Winter motorized
    91620 Mechanized
    91630 Equestrian
91640 Foot
91650 Other Specific
91700 Allow/encourage recreational activities
  91710 Motorized
    91711 Street Legal (High-clearance, 4X4)
    91712 Motorized Off-road (OHV, ATV, ORV)
    91713 Winter motorized
  91720 Mechanized
  91730 Equestrian
  91740 Foot
  91750 Other specific
92000 Quality of Life
  92100 Spiritual/Religious values
  92200 Family Stability & Togetherness
  92300 Future Generations
93000 Economic Conditions and Effects
  93100 Adequacy of Economic Analysis
  93200 Community/Social Sustainability
  93300 Timber Harvest general (BMP) 3-112, 3-182
    93310 Timber Harvest for Forest Health
    93320 Salvage Timber Sales 3-112
    93330 Timber Harvest Without Roads 3-112
    93340 Future of Logging
      93341 Substitutes for timber products
    93350 Secondary wood products (manufactured products)
  93400 Non-Timber Forest Products 3-179
  93500 Minerals and Geology 3-142
    93510 Locatable Minerals, Leasable Minerals,
        Salable Minerals
    93520 Abandoned and Inactive Mines
    93530 Rock and Fossil Collecting
    93540 Oil, Gas, Coal 3-192
    93550 Geothermal Resources
  93600 Agency Costs/funding 3-200
    93610 Road Construction, Reconstruction, Maintenance
        3-197
      93611 Road maintenance backlog
    93620 Funding for Implementing the Proposed Rule
      93621 Effects on other Forest Funding Priorities
      94622 Funding for Monitoring and Enforcement
  93630 Revise Forest Service funding
  93640 Revenues
    93641 Tax-based funding
    93642 Fee-based funding
    93643 Volunteerism
    93644 Timber Revenues/Timber Subsidies
    93645 Other Sources of Revenues
93700 Forest-Dependent Communities 3-209
  93710 Employment and employment quality
  93720 Economic Stability
  93730 Effects on Local Businesses
  93740 PILT and 25% payment
93800 Economic Effects on Other Nations/Global Economy